#### **Helmut Graupner**

# Sexual Orientation

#### The Case Law of the European Court of Human Rights

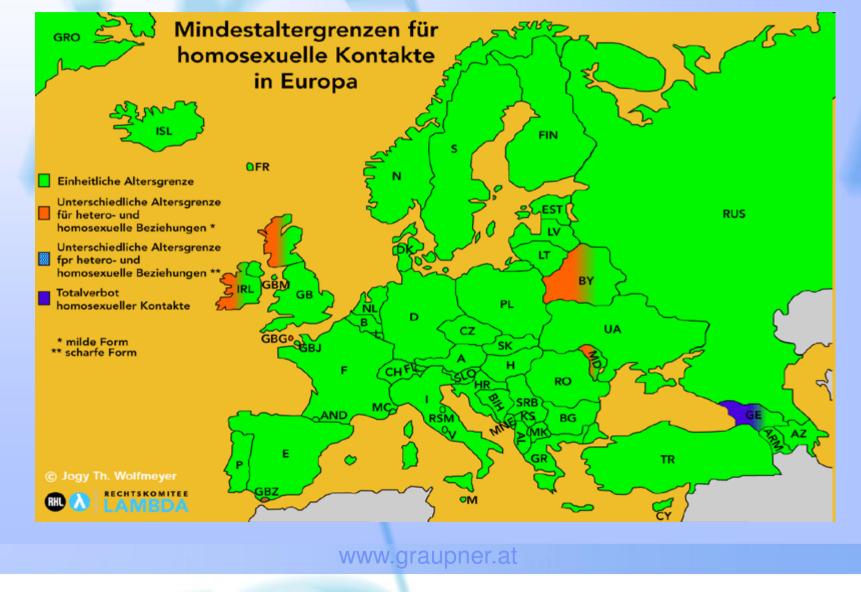
Keynote-Lecture - Conference Sexual Citizenship and Human Rights: What Can the US Learn from the EU and European Law? Austin, November 22, 2013

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1787 Repeal of Death Penalty for same-sex contacts in the Austrian Empire as the first state in the world (substituted by up to 3 months forced labour)

**1789**Decriminalization of same-sex contactsin France as the first state in the world

# Europe



#### **European Court of Human Rights:**

- Very essence of the convention is respect for human dignity and freedom
- Notion of personal autonomy is an important principle underlying the interpretation of the right to respect for private life
- Sexuality and sexual life are at the core of the fundamental right to protection of private life. State intervention interferes with this right; and such interferences are justified only if demonstrably necessary to avert damage from others (*pressing social need*, *proportionality*)

- Attitudes and moral convictions of a majority cannot justify interferences into the right to private life (or into other human rights)
- Incompatible with the underlying values of the Convention if the exercise of Convention rights by a minority group were made conditional on its being accepted by the majority

(Dudgeon vs. UK 1981, Norris vs. Ireland 1988, Modinos vs. Cyprus 1993, Laskey, Brown & Jaggard vs. UK 1997, Lustig-Prean & Beckett vs. UK 1999; Smith & Grady vs. UK 1999; A.D.T. vs. UK 2000, Christine Goodwin vs. UK 2002, I. vs. UK 2002, Fretté vs. France 2002, L. & V. v. Austria 2003, S.L. v. Austria 2003, Alekseyev vs. RUS 2010)

#### **Discrimination on the basis of sexual orientation**

- is unacceptable
- is as serious as discrimination on the ground of race, ethnic origin, religion and sex
- differentiation requires particularly serious (convincing and weighty) reasons
- margin of appreciation is narrow
- distinctions must be *necessary* (not only suitable) to realise a legitimate aim
- distinctions *solely* on the basis of sexual orientation
  - -> discrimination

(Lustig-Prean & Beckett vs. UK 1999; Smith & Grady vs. UK 1999; Salgueiro da Silva Mouta vs. Portugal 1999; L. & V. v. Austria 2003, S.L. v. Austria 2003, E.B. vs. France 2008, Kozak vs. POL 2010, Schalk & Kopf vs. A 2010, P.B. & J.S. vs. A 2010, J.M. vs. UK 2010, Alekseyev vs. RUS 2010, X. et. al v A [GC] 2013; Vallianatos v. GR [GC] 2013)

- not just negative rights to freedom from state intervention
- but also
- positive rights to (active) protection of these rights in relation to the state as well as in relation to other individuals
- obligation of the state to act in case of interference with the right to personal development and the right to establish and maintain relations with other human beings (Zehnalová & Zehnal vs. CZ 2002)

2000 Inadmissible to base disadvantageous treatment on human rights volations having occurred in the past
regardless of complaint back those days
regardless of recognition of the violation back those days
(*Thlimmenos v. Greece* 2000; *E.B. et. al. vs A* 2013)

2002 Member states have actively remove negative effects materializing today as the result of historical attitudes which today are recognized as to be in violation of human rights (*Wessels-Bergervoet vs. NL* 2002, *E.B. et. al. vs A* 2013).

#### **Criminal Law:**

(a) Total Bans violate Art. 8 ECHR

 Dudgeon vs. UK 1981, Norris vs. Ireland 1988, Modinos vs. Cyprus 1993
 same: UN-Human-Rights-Committee, Toonen vs. Australia 1994

(b) Bans of (homo)sexual contacts between more than two persons violate Art. 8 ECHR

– A.D.T. vs. UK 2000

#### (c) Higher age of consent violates Art. 8 and 14 ECHR

 L. & V. vs. Austria 2003, S.L. vs. Austria 2003, BB vs. UK 2004; Woditschka & Wilfling vs. Austria 2004, F. L. vs. Austria 2005; Thomas Wolfmeyer vs. Austria 2005; H.G. & G.B. vs. Austria 2005; R.H. vs. Austria 2006 (d) Repeal of higher age of consent is not enough: Victims must be rehabilitated and compensated, also if acquitted

L. & V. vs. Austria 2003, S.L. vs. Austria 2003, Woditschka & Wilfling vs. Austria 2004, F. L. vs. Austria 2005; Thomas Wolfmeyer vs. Austria 2005; H.G. & G.B. vs. Austria 2005;

R.H. vs. Austria 2006

 S. L. vs. A: EUR 5.000,-- compensation (plus costs and expenses) to an adolescent, who (between 14 and 18) was barred from entering into self-determined sexual relations with adult men (e) Entries in criminal records have to be deleted - *E. B. et. Al. vs. Austria* 2013,

 (f) Ban on (homosexual) pornography among adults and without unwanted confrontation of others
 *- S. vs. CH* 1992 (EComHR)

# **Employment:**

Inquiries into sexual orientation and dismissal on the basis of homosexuality violate Art. 8 ECHR

(also in the armed forces)

 Lustig-Prean & Beckett vs. UK 1999, Smith & Grady vs. UK 1999, Perkins and R v UK 2002; Beck, Copp and Bazzeley v UK 2002

## **Right to Assembly:**

Ban of Gay-Pride-Parades violates Art. 11 ECHR

- any measures interfering with the freedom of assembly and expression other than in cases of incitement to violence or rejection of democratic principles do a disservice to democracy and often even endanger it
- however shocking and unacceptable certain views or words used may appear to the authorities
- conferring substantive rights on homosexual persons is fundamentally different from recognising their right to campaign for such rights
   (Baczkowski vs. PL 2007, Alekseyev vs. RUS 2010, GenderDoc v Moldova 2012)

#### **Incitement to Hatred:**

Criminal conviction for incitement to hatred on the basis of sexual orientation does not violate free speech - *Vejdeland vs. S* 2012

#### **Homophobic Violence:**

Right to effective protection from homophobic violence incl. **special attention in investigations** to the homophobic motive of the crime - *X vs. TR* 2012

**Religiously motivated discrimination:** 

Freedom of religion does not justify discrimination on the basis of sexual orientation

- *Eweida et al vs. UK* 2013 (solemnization of rp by civil servant; counselling of ss couples by a therapist employed in an institution with anti-discrimination policy)

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## **Partnerships:**

Disadvantageous treatment of (unmarried) same-sex couples vs. (unmarried) opposite-sex couples requires *particularly serious reasons* and must be <u>*necessary*</u> to achieve a legitimitate aim (Art. 14 ECHR)

- Karner vs. A 2003; Kozak vs. PL 2010; P.B. & J.S. vs. A 2010, J.M. vs. UK 2010, X et. al. [GC] vs A 2013
- same: UN-Human-Rights-Committee, Young vs. Australia 2003; X. vs. Colombia 2007

## **Parenting:**

Disadvantageous relating to sexual orientation in decision-making violates Art. 14 ECHR – Salgueiro da Silva Mouta vs. Portugal 1999

Ban of single-adoption violates Art. 14 ECHR - *E.B. vs. France* 2008

Secondparent-adoption for (unmarried) opposite-sex couples but not for (unregistered) same-sex couples violates Art. 14 ECHR - *X et. al. [GC] vs A* 2013

# X et. al. v Austria [GC] 19 Feb 2013 (10 : 7)

- All three (mother, step-mother <u>and the child</u>) were directly affected by the difference in treatment and could claim to be victims of the alleged violation (par. 127)
- all three (mother, step-mother <u>and the child</u>) were affected <u>as a family</u> by the violation and <u>therefore</u> the Court found it appropriate to make a joint <u>award</u> in respect of non-pecuniary damage (par. 157)
- importance of granting legal recognition to *de facto* family life (citing Wagner 2007 and *Emonet* 2007) (par. 145)
- the **burden of proof** for the necessity of a distinction based on sexual orientation is **on the government** (par. 141)
- there is not just one way or one choice when it comes to leading one's family or private life (par. 139)
- the protection of the family in the traditional sense has to be balanced against the Convention rights of sexual minorities, with the margin of appreciation being narrow (par. 151)

- no evidence before the Court that it would be detrimental to the child to be brought up by a same-sex couple or to have two legal mothers and two legal fathers (par. 142, 144, 146, 151)
- Also the *dissenting minority* stated
- that the three applicants (two women with child) enjoy the protection of family life (par. 2)
- that the child received a proper upbringing from his mother and her partner (par. 2 & 10)



## **Marriage:**

Art. 12 EMRK grants the right to marry a partner of the same biological sex (post-operative transsexual with a member of his/her former sex)

- major social changes in the institution of marriage since the adoption of the Convention
- dramatic changes brought about by developments in *medicine and science*
- rejected as artificial the argument that postoperative transsexuals had not been deprived of the right to marry because they remained able to marry a person of their former opposite sex

- the applicant *lived as a woman and would only wish to* marry a man but had no possibility of doing so and could therefore claim that the very essence of her right to marry had been infringed
- the inability of any couple to conceive or be a parent to a child cannot be regarded *per se* as removing their right to marry.
- Article 9 of the Charter of Fundamental Rights of the European Union departs, no doubt deliberately, from the wording of Article 12 of the Convention in removing the reference to men and women.

(Goodwin vs. UK 2001, I. vs. UK 2001)

## Schalk & Kopf vs. A (2010)

ECtHR still hesistant to fully apply this line of argument also in marriage cases of (fully) same-sex partners

- cohabiting same-sex couple -> 'family life' ("just as the relationship of a different-sex couple") (confirmed in *P.B. & J.S. vs A* 2010, *X et. al. [GC] vs A* 2013)
- the **right to marry** enshrined in Art. 12 of the Convention is **applicable to same-sex couples**

<u>But:</u>

 then only 6 out of 47 Convention States had allowed same-sex-marriage

-> <u>"as matters stand"</u>, same-marriage **not (yet)** part of the **very essence** of the right to marry (Art. 12)

-> member-states may prohibit marriage by same-sex couples (under part two of Art. 12).

#### **Right to Marry**

## Art. 12 ECHR:

"Men and women of marriageable age have the right to marry and to found a family, according to the national laws governing the exercise of this right."



#### 4:3 majority

 no violation in introduction of registered partnership for same-sex couples as late as 1 January 2010

## **Dissenting minority of three judges:**

- the failure (prior to 2010) to provide at least a marriage-comparable institute providing formal legal recognition of samesex partnerships violated Art. 8, 14 ECHR.

#### Vallianatos et. al. v GR [GC] 7 Nov 2013

Restriction of *registered partnership (civil union)* to opposite-sex couples only (excluding same-sex couples)

- -> violates Art. 14 ECHR (16:1)
- -> ss couples cannot marry
- -> particular interest in a civil union as sole basis to have relationship recognized
- -> only 2 of 19 member-states exclude ss couples from rp
- -> no convincing and weighty reasons capable of justifying the exclusion of ss couples

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